

STATE FAIR PARK

Budget Summary							
Fund	2000-01 Base Year Doubled	2001-03 Governor	2001-03 Jt. Finance	2001-03 Legislature	2001-03 Act 16	Act 16 Change Over Base Year Doubled Amount	Percent
GPR	\$2,142,000	\$2,230,400	\$2,554,100	\$2,554,100	\$2,554,100	\$412,100	19.2%
PR	<u>29,843,400</u>	<u>33,586,300</u>	<u>33,012,700</u>	<u>33,012,700</u>	<u>33,012,700</u>	<u>3,169,300</u>	10.6
TOTAL	\$31,985,400	\$35,816,700	\$35,566,800	\$35,566,800	\$35,566,800	\$3,581,400	11.2%
BR		\$106,950,000	\$1,700,000	\$49,700,000	\$49,700,000		

FTE Position Summary						
Fund	2000-01 Base	2002-03 Governor	2002-03 Jt. Finance	2002-03 Legislature	2002-03 Act 16	Act 16 Change Over 2000-01 Base
PR	51.20	46.20	46.20	46.20	46.20	- 5.00

Budget Change Items

1. STANDARD BUDGET ADJUSTMENTS

Governor/Legislature: Provide \$37,700 annually for adjustments to the base budget for: (a) turnover reduction (-\$57,700); (b) removal of noncontinuing items (-\$30,800 with -1.0 position); (c) full funding of salaries and fringe benefits (-\$253,400); (d) overtime (\$374,100); and (e) night and weekend pay rate differential (\$5,500).

Funding Positions		
PR	\$75,400	- 1.00

2. STATE FAIR PARK MASTER PLAN [LFB Paper 258]

	Jt.Finance (Chg. to Base)	Legislature (Chg. to JFC)	Net Change
BR-GPR	\$700,000	\$9,000,000	\$9,700,000
BR-PR	1,000,000	39,000,000	40,000,000
Donations	<u>57,000,000</u>	<u>- 7,000,000</u>	<u>50,000,000</u>
Total	\$58,700,000	\$41,000,000	\$99,700,000

Building Commission: Provide \$10,000,000 in general fund supported borrowing as follows: (a) \$7,000,000 for a new agricultural building; (b) \$2,000,000 for new barns; (c) \$700,000 for primary electrical system replacement; and (d) \$300,000 for parking, landscaping and demolition of existing exhibit halls.

Further, provide \$96,950,000 in PR supported bonding as follows: (a) \$50,000,000 for a Wisconsin heritage hall and youth area; (b) \$34,000,000 for an exposition hall; (c) \$6,500,000 for a new grandstand (in addition to \$14,500,000 enumerated in the 1999-01 budget); (d) \$2,000,000 for land acquisition; (e) \$2,000,000 for a great lawn and fountain area; (f) \$1,000,000 for a perimeter fence and gates; (g) \$800,000 for parking, landscaping and demolition of existing exhibit halls; and (h) \$650,000 for lot paving and landscaping at the north gate.

In addition, require the Department of Natural Resources (DNR) to earmark \$2 million for infrastructure projects approved by the State Fair Park Board from the property development and local assistance subprogram of stewardship 2000 program bonding.

The additional general fund and program revenue payments that would be expected after issuance of bonds recommended by the Building Commission are shown below. Due to the timing of bond issuance and construction schedules, actual debt service on new bonds would be considerably lower in 2001-03. Further, the table shows that another \$22.65 million in GPR supported borrowing is anticipated to be needed in future biennia to complete implementation of the State Fair Park's redevelopment master plan.

Additional Bonding Request and Annualized Debt Service

	2001-03 <u>BR</u>	<u>Annualized Debt</u>	Future Biennia <u>GPR supported BR</u>	Total <u>Masterplan</u>
Agricultural Buildings	\$9,000,000	\$717,100 GPR	\$5,000,000	\$14.0 M
Exposition Hall Demolition	300,000	23,900 GPR	500,000	0.8 M
Exposition Hall Infrastructure	2,000,000	159,300 GPR*		2.0 M
Electric System Replacement	<u>700,000</u>	<u>55,800 GPR</u>		0.7 M
Subtotal	\$12,000,000	\$956,100 GPR		
Heritage Hall and Youth Area	\$50,000,000	\$3,983,600 PR		50.0 M
Exposition Hall	34,800,000	2,772,600 PR		34.8 M
Grandstand	6,500,000**	517,900 PR		6.5 M
Major Utilities and Safety			9,500,000	9.5 M
Land Acquisition	2,000,000	159,300 PR	4,000,000	6.0 M
Great Lawn	2,000,000	159,300 PR	2,000,000	4.0 M
Fencing, Landscaping and Paving	<u>1,650,000</u>	<u>131,500 PR</u>	<u>1,650,000</u>	<u>3.3 M</u>
Subtotal	\$96,950,000	\$7,724,200 PR	\$22,650,000	
TOTAL	\$108,950,000	\$8,680,300		\$131,600,000

*Designated from existing stewardship 2000 bonding authority (DNR would pay the debt service).

**Excludes \$14.5 million in currently authorized bonding.

Joint Finance: Delete new bonding authorizations, except the \$700,000 BR-GPR for primary electrical system replacement and \$1,000,000 BR-PR for a great lawn and fountain area. Instead, enumerate (a) \$50,000,000 in gifts, grants or donations for a Wisconsin heritage hall and youth area (to reflect anticipated donations for this project); (b) \$6,000,000 in gifts, grants or donations for a new grandstand (to reflect anticipated revenues from Haas Racing Teams or donations); and (c) \$1,000,000 in gifts, grants or donations for a great lawn and fountain area (to reflect anticipated donation levels for this project).

In addition, modify the required \$2 million earmark of stewardship 2000 program bonding to allow DNR to determine from which subprograms the stewardship funds are allocated.

Senate: Delete the earmark of \$2 million for infrastructure projects approved by the State Fair Park Board from DNR-determined subprograms of stewardship 2000 program bonding.

Assembly: Provide \$9,000,000 in general fund supported borrowing for agricultural buildings. Further, provide \$34,000,000 in PR supported borrowing for an exposition hall and \$12,000,000 in PR supported borrowing for grandstand replacement (in addition to \$14,500,000 enumerated for grandstand replacement in the 1999-01 budget). Delete new bonding authorizations of \$1,000,000 BR-PR for a great lawn and fountain area. In addition, delete the enumeration of \$6,000,000 in gifts, grants or donations for grandstand replacement and \$1,000,000 in gifts, grants or donations for a great lawn and fountain area.

Conference Committee/Legislature: Delete the Senate provision. Include the Assembly provision as modified to provide \$6,000,000 (rather than \$12,000,000) in PR supported borrowing for grandstand replacement.

Under Act 16 the following projects are authorized:

<u>Project</u>	<u>Funding Source</u>	<u>Amount</u>
Electrical System Replacement	BR-GPR	\$700,000
Agricultural Buildings	BR-GPR	9,000,000
Exposition Hall	BR-PR	34,000,000
Grandstand	BR-PR	6,000,000*
Heritage Hall and Youth Area	Donations	50,000,000
Exposition Hall Infrastructure	Stewardship BR	<u>2,000,000</u>
Total		\$101,700,000

*Excludes \$14.5 million in previously authorized bonding.

[Act 16 Sections: 394 and 9107(1)]

3. DEBT SERVICE REESTIMATE [LFB Paper 266]

	Governor (Chg. to Base)	Jt. Finance/Leg. (Chg. to Gov)	Net Change
GPR	\$88,400	\$323,700	\$412,100
PR	1,980,400	0	1,980,400
Total	\$2,068,800	\$323,700	\$2,392,500

Governor: Reestimate debt service by \$17,900 GPR and \$711,600 PR in 2001-02 and by \$70,500 GPR and \$1,268,800 PR in 2002-03 to reflect principal and interest payments on bonds. GPR debt service is associated with the construction of a youth housing facility on park grounds as well as some infrastructure improvements and the purchase of land. PR debt service, paid for by park revenue, is associated with the construction, remodeling and maintenance of numerous other park facilities including the Pettit National Ice Center and the race track.

Joint Finance/Legislature: Further reestimate debt service by providing \$28,600 GPR in 2001-02 and \$295,100 GPR in 2002-03.

4. POLICE FORCE TRANSFER [LFB Paper 128]

	Governor (Chg. to Base)		Jt. Finance/Leg. (Chg. to Gov)		Net Change	
	Funding	Positions	Funding	Positions	Funding	Positions
PR	\$0	- 6.50	-\$125,600	0.00	-\$125,600	- 6.50

Governor: Transfer 6.5 police officer positions to the State Capitol Police in the Department of Administration. Salary, limited-term employee and fringe benefits related funding of \$449,100 in 2001-02 and \$465,300 in 2002-03 instead would be available for State Fair Park to contract with DOA for police services at the Park. Provide the transferred employees the same rights and status as state employees, including state employment labor relations rights, as they had attained immediately before the transfer. Further, provide that employees who had already attained permanent status before the transfer need not serve a probationary period. Further, remove the State Fair Park Police from the list of employees who continue to receive pay if they suffer injuries due to their performance of duties in a hazardous occupation. While the incumbents would continue to receive this benefit, the statutes are unclear as to what performance of duties would qualify new employees, as State Capitol Police, to continue to receive pay while injured.

Joint Finance/Legislature: Modify the Governor's recommendation by deleting \$62,800 PR annually of excess base level funding under the State Fair Park to recognize the efficiencies that will occur under the arrangement and shift an additional \$431,300 PR in 2001-02 and \$415,100 PR in 2002-03 of base level law enforcement-related salary and fringe benefits funds at the State Fair Park to the agency's supplies and services line (to provide total funding of \$1,063,900 PR annually) to support the DOA police services contract.

Further, modify the Governor's recommendation by also including a specific statutory reference to "state facilities police officers" under the current definition of "performance of duties" to clarify that these employees are entitled to receive the same injury benefits as other employees with hazardous duties who are injured in the performance of duties.

[See "Administration -- General Agency Provisions" for additional information on the transfer.]

[Act 16 Sections: 3081, 3082 and 9146(1)]

5. LIMITED-TERM EMPLOYEE SALARIES

PR	\$1,120,300
----	-------------

Governor/Legislature: Provide \$559,000 in 2001-02 and \$561,300 in 2002-03 in unallotted reserve for release by DOA for LTE salaries. In the past, funds have been transferred from supplies and services to supplement designated funding for limited-term employee salaries. Further, a 3% increase for wages of new and existing limited-term employees is included (\$70,800 in 2001-02 and \$72,900 in 2002-03). Including the unallotted reserve, the act provides LTE salary funding of \$2,092,800 in 2001-02 and \$2,098,200 in 2002-03.

6. STAFF INCREASES

	Funding Positions	
PR	\$70,600	2.50

Governor/Legislature: Provide \$34,700 in 2001-02 and \$35,900 in 2002-03 to (a) convert a limited-term program assistant position to permanent status, (b) turn a half-time information technology position into a full-time position and (c) replace an expiring project position with 1.0 permanent program assistant position (two half-time positions). The request includes converting a limited-term employee position to permanent status as a box office manager using existing funding for salary costs and using existing overtime funding for the expansion of the information technology position.

7. TRANSFER OF STAFF TO UNCLASSIFIED POSITIONS [LFB Paper 850]

Governor: Transfer 22.0 State Fair Park positions from the classified service to the unclassified service. Allow all State Fair Park employees who had reached permanent status in the classified service prior to October 29, 1999 (the effective date of 1999 Act 9) to be eligible for position transfer rights as granted to persons in the classified service while serving in the unclassified service at State Fair Park. In addition, give these employees reinstatement privileges for five years following their appointment to the unclassified service or for one year after termination of the unclassified appointment, whichever is longer. These reinstatement privileges would be forfeited if the reason for termination of the unclassified appointment would also be reason for discharge from their former position in the classified service.

Further, allow State Fair Park employees who had reached permanent status prior to October 29, 1999, in a classified career executive position to continue receiving the vacation

benefits of a classified career executive. Generally, career executive employees are entitled to an extra week of vacation over that provided most state employees.

While the 1999-01 biennial budget act unclassified all positions at State Fair Park, the Department of Employee Relations later determined that 25.85 of the positions were more appropriately included in the classified service. Further, while unclassifying positions in fact, 1999 Act 9 did not unclassify positions in the budget system (except for the Executive Director who was previously unclassified), which this provision attempts to correct for 22.0 of the positions. Under the bill, 23.2 staff would remain classified and 23.0 staff would be unclassified. However, DOA officials indicate that 19.85 rather than 22.0 positions were intended to be transferred to the unclassified service in the budget system.

Joint Finance/Legislature: Transfer 19.85 rather than 22.0 positions to the unclassified services.

[Act 16 Sections: 1405 and 3079]

8. STAFF OVERTIME

PR	\$257,200
----	-----------

Governor/Legislature: Provide an additional \$128,600 each year for total annual staff overtime funding of \$502,700.

9. STATE FAIR PARK INFORMATION TECHNOLOGY SUPPORT

PR	\$174,600
----	-----------

Governor/Legislature: Provide \$87,300 annually for desktop information technology support that would be available from the Department of Electronic Government. The funding would cover user fees for such services as desktop application and hardware, help desk support, network infrastructure and security, centralized storage, back up and disaster recovery, dialup connectivity and e-mail services.

10. ADVERTISING COST INCREASE

PR	\$64,400
----	----------

Governor/Legislature: Provide \$21,200 in 2001-02 and \$43,200 in 2002-03 for advertising associated with events at State Fair Park. Approximately \$537,000 was spent on advertising in 1999-00.

11. CAPITAL EXPENSES [LFB Paper 258]

PR	- \$448,000
----	-------------

Joint Finance/Legislature: Delete \$224,000 from the State Fair Park capital budget in each fiscal year in order to maintain an adequate balance in the capital improvement fund (\$224,000 in annual authority would remain in the continuing appropriation). The capital improvement

fund has been used to finance renovation and repair projects related to the Park's existing facilities. It is estimated the June 30, 2003 balance of the capital improvement fund would be \$478,000 (State Fair Park officials have stated that good management practice requires that a minimum balance of \$500,000 be maintained in the capital improvement fund for emergency repairs).

12. STATE FAIR PARK BOARD MEMBERSHIP

Assembly/Legislature: Eliminate the June 30, 2003 sunset for the four Legislative members (a majority and minority member from each house) on the State Fair Park Board.

Veto by Governor [B-87]: Delete provision.

[Act 16 Vetoed Sections: 183h and 183i]